



Railroad Annex

Section 1. Introduction

The Railroad Annex provides strategies for the basic approach to railroad procedures during an incident regardless of the type of threat. This annex outlines a coordinated response by local agencies to reduce potential loss of life and to ensure essential services are maintained or quickly restored during and immediately following an accident involving the Durango and Silverton Narrow Gauge Railroad (DSNGR).

1.1 Authority & Decision Making

In accordance with 49 CFR Part 674 and CRS 40-18, the Colorado Public Utilities Commission (PUC) is responsible for the oversight of the safety of Rail Fixed Guideway (RFG) systems within the state. While the authority of the Federal Transit Administration regulations extends to RFG systems which have received or are receiving federal funds under the Intermodal Surface Transportation Efficiency Act. Colorado statute grants the State safety and oversight authority to RFG systems operating within the state, whether receiving federal funds or not.

Section 2. Railroad Considerations

DSNGR begins in downtown Durango and extends 53 miles north, to the Town of Silverton in San Juan County. The rail line follows the Animas River north, with no road access for 27 miles between Rockwood and Silverton; the train is only accessible by foot, rail, or helicopter within this canyon. Landing zones (LZ) for helicopters have been located along the route and are identified by GPS and nearby railroad mileposts. The railroad is an internationally known attraction, as such, the railroad may be a target for a human-caused incident.

- A four-level, tiered assessment system will direct the response level based on the severity of an incident.
- The train personnel and county resources will work together to address an incident.
- Train personnel may elect to have the Office of Emergency Management (OEM) authorities coordinate the emergency response, while railroad administration will act as a resource and participant in Incident Command (IC). *(Followup with DSNGR for contact information)*

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Section 3. Concept of Operations

3.1 Pre-Response/Initial Actions

The LPC OEM will work with other county agencies and non-governmental partners and stakeholders to determine the support required for anticipated railroad scenarios.

3.2 Railroad Coordination

Local

When a railroad incident occurs, the train personnel will report a pending event to railroad dispatch. Based on initial reports, railroad dispatch will communicate actual or pending events to the Durango-La Plata 9-1-1 communications center, which will notify appropriate officials and compile scene information to determine the appropriate level of response to the incident.

The OEM Director will activate the Emergency Operations Center (EOC) upon formal request and in coordination with the County Manager to determine activation level. The OEM Director will communicate with the Department of Homeland Security and Emergency Management (DHSEM) Regional Field Manager to keep the State informed of the situation and to maintain open lines of communication to support requests from the State as they emerge. The IC should relay as much information as possible to the OEM Director and Multi-Agency Coordination Group (MACG) to enhance prioritization of response tasks and objectives. If the capabilities and resources of local governments are exceeded, the Board of County Commissioners (BOCC) may declare a disaster, enabling requests for assistance from the state and federal government.

State

The Department of Homeland Security and Emergency Management (DHSEM) supports local governments by providing necessary support dependent upon the incident and can provide access and guidance to resources to locals in need. The OEM Director can coordinate with their DHSEM Regional Field Manager who will work to determine the State's role in the situation and additional need for federal support.

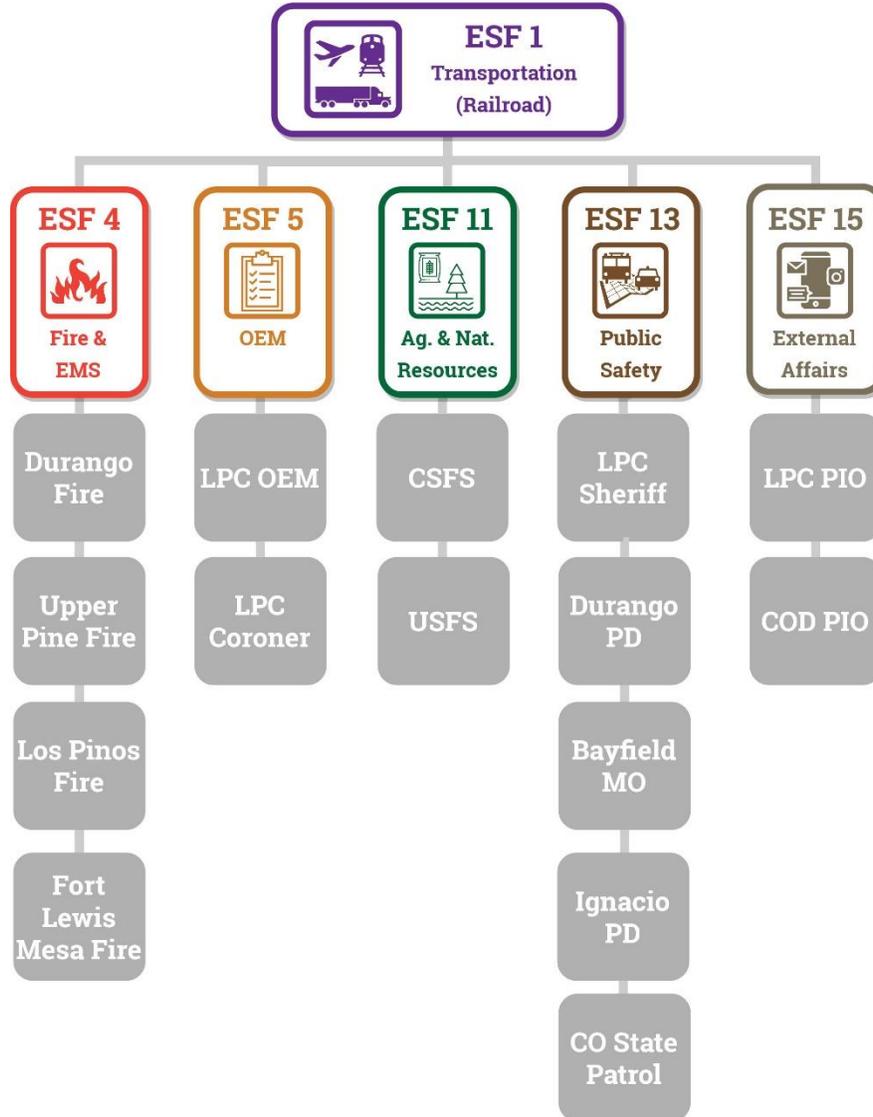
Federal

Requesting, or determining the need to request, federal support should be coordinated through the DHSEM Regional Field Manager and documented through the EOC.

Section 4. Roles and Responsibilities

4.1 Roles and Responsibilities

The following shows the primary and support ESFs that will be involved with the response to railroad incidents; it is not inclusive of all the possible entities that could be involved.



Acronyms:

- La Plata County (LPC)
- Office of Emergency Management (OEM)
- Public Information Officer (PIO)
- City of Durango (COD)
- Colorado State Forest Service (CSFS)
- United States Forest Service (USFS)

4.2 Local Non-Government Entities

4.2.1 Primary ESF

ESF 1 – Transportation Railroad



DSNGR is a 3 foot, narrow-gauge, heritage railroad that operates on 45.2 miles of track between Durango and Silverton. The Colorado PUC is responsible for the oversight of the safety of RFG systems within the state. DSNGR administration: (970) 259-0274.

ESF 1 – Coordination List

STATUS	ACTION
<input type="checkbox"/> Initiated	Report incidents, or potential incidents, to ESF 5 either directly or through the Durango-La Plata 9-1-1 communications center. Work with ESF 5 to coordinate response needs and public information requirements. Coordinate with supporting ESFs to respond to incident and coordinate transport of stranded passengers
<input type="checkbox"/> In-Progress	
<input type="checkbox"/> Completed	
<input type="checkbox"/> N/A	

4.3 Local Government Entities

4.3.1 Support ESF

ESF 4 - Fire & EMS



The local fire districts are responsible for immediate response to a railroad incident based upon individual Standard Operating Procedures (SOP) in coordination with DSNR.

ESF 4 – Coordination List

STATUS	ACTION
<input type="checkbox"/> Initiated	
<input type="checkbox"/> In-Progress	Coordinate transportation of non-ambulatory persons and people with disabilities.
<input type="checkbox"/> Completed	Provide emergency medical services during emergency conditions to include triage, first aid, medical care, and transportation of the injured.
<input type="checkbox"/> N/A	
<hr/>	
<input type="checkbox"/> Initiated	
<input type="checkbox"/> In-Progress	Coordinate planning, response, and recovery efforts with ESF 13 and railroad operator.
<input type="checkbox"/> Completed	Coordinate rescue and medical teams. Assist Coroner’s Office with activities per direction.
<input type="checkbox"/> N/A	

ESF 5 - Emergency Management



OEM will coordinate the county government’s role in response to and recovery from incidents involving a railroad accident or disaster. OEM will work in partnership with the Emergency Managers (EM) of the municipalities within the county to provide overall coordination at the EOC.

ESF 5 - Coordination List

STATUS	ACTION
<input type="checkbox"/> Initiated <input type="checkbox"/> In-Progress <input type="checkbox"/> Completed <input type="checkbox"/> N/A	<p>Activate an information coordination conference call; activate the EOC to the appropriate emergency level in coordination with the County Manager and railroad point of contact (POC). Notify necessary staff of pending EOC activation and current activation level and coordinate staffing of all needed positions. Maintain coordination and communication between the EOC and support agencies. Communicate with DHSEM and keep them apprised of local situation, requesting additional resources as needed. Coordinate public emergency notifications as needed. Appoint a coroner unit lead, as applicable.</p>
<input type="checkbox"/> Initiated <input type="checkbox"/> In-Progress <input type="checkbox"/> Completed <input type="checkbox"/> N/A	<p>Coordinate with railroad dispatch and railroad administration to determine appropriate response. Coordinate communication needs, including mobile repeater placement, with railroad personnel and ESF 13 personnel. In coordination with DSNGR, determine public information needs and report messaging requests to ESF 15.</p>

ESF 11 - CSFS & United States Forest Service



The state forester shall determine which areas of the forest are impacted by a railroad incident and the management of fire starts, as necessary. The state forester shall determine, in consultation with local authorities and with the approval of the governor, geographic areas of the state in which the state has a financial responsibility.

ESF 11 - Coordination List

STATUS	ACTION
<input type="checkbox"/> Initiated	
<input type="checkbox"/> In-Progress	
<input type="checkbox"/> Completed	Coordinate the identification of impacted area and fire location (if present) and the potential of fire encroaching on state lands. Coordinate CSFS response, as necessary.
<input type="checkbox"/> N/A	

ESF 13 – Public Safety & Security



Law enforcement supports the EOC, when activated, in coordination with Colorado State Patrol (CSP) as the lead of the law enforcement branch of the operations sections. During significant railroad incidents, **ESF 13** key functions include:

ESF 13 Coordination List

STATUS	ACTION
<input type="checkbox"/> Initiated	Preserve incident site and restrict access to only authorized personnel. Assist federal authorities, as necessary. Pre-identify triage and treatment assembly points for rescues. Maintain public order at the incident scene. Protect scene and preserve evidence. Provide liaison to railroad administration to determine security needs and other pertinent law enforcement issues. Control and monitor primary routes and area access.
<input type="checkbox"/> In-Progress	
<input type="checkbox"/> Completed	
<input type="checkbox"/> N/A	
<input type="checkbox"/> Initiated	Facilitate the movement of emergency vehicles with local police and CSP. Support mass transit pick-up and movement of those needing assistance. Close roads that will not be used as the primary egress or ingress routes to the impacted area.
<input type="checkbox"/> In-Progress	
<input type="checkbox"/> Completed	
<input type="checkbox"/> N/A	

ESF 15 – External Affairs



Public Information Officers (PIOs) and Public Affairs Officers (PAOs) for the Railroad and LPC should provide coordinated, timely, and accessible information to affected populations. Audiences may include governments, media, the private sector, and the public, including children, people with disabilities and/or Access and Functional Needs (AFN), and individuals with limited English proficiency.

ESF 15 Coordination List

STATUS	ACTION
<input type="checkbox"/> Initiated	Provide emergency public information. Provide continuous and accessible public incident info. Ensure that information is authentic and valid and informs individuals with sensory, intellectual, or cognitive disabilities; individuals with limited English proficiency; and people with AFN. Coordinate the actions for public information releases. Inform responding stakeholders how to, or when not to interact with the media during an emergency.
<input type="checkbox"/> In-Progress	
<input type="checkbox"/> Completed	
<input type="checkbox"/> N/A	